Preliminary FY 2020-2024 Capital Improvement Program (CIP) and Groundwater Charges

Board of Directors Work Study Session January 8, 2019



Preliminary FY 2020-24 CIP and Groundwater Charges - Board Actions Today

- Review and approve FY 2020-24 Preliminary CIP list of projects.
- 2. Discuss and provide direction on the preliminary FY 2019-20 Groundwater Production Charge analysis prepared by staff.

Preliminary FY 2020-24 CIP and Groundwater Charges - Presentation Outline

- Annual CIP Process
- 2. Preliminary FY 2020-24 CIP
 - A. Project Categories
 - B. Completed and Proposed Projects
- 3. Groundwater Charges and Funding Scenarios
 - A. Water Use
 - B. Financial Analysis
 - i. FY 20 Analysis Scenario Assumptions
 - ii. Scenarios
 - iii. Other Information
 - C. Schedule

Annual CIP Process Overview October-December May-September Staff validates. **Board Governance Program Plans/Master** prioritizes, and **Policies** Plans generate conducts financial proposed projects analysis Five-Year CIP development and review with CIP Committee Today March-April **December-January February Staff prepares Draft Preliminary CIP** Public review and CIP and presents to discussion with Board comment on Draft CIP **Board** Five-Year CIP development and review with CIP Committee May **Approved** Public Hearing/Board 5-Year

Adoption with Annual Budget

CIP

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Preliminary FY 2020-24 CIP Review CIP Committee – 2018 Activities

CIP Committee 2018 Workplan												
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CIP Implementation	_											
10 Year Pipeline			Х		1							
Long Term Purified Water Public Private Postporchip (P3) Polivery for conital projects	N	Х			N							
Public Private Partnership (P3) Delivery for capital projects So Co Recycled Water Pipeline	0				0							
Calero & Guadalupe Dams	М		-	Х	м		Х					
Safe, Clean Water Projects	е				е		X	Х				
Implementation Regulatory Permits	е		+		е			^				
Coyote Watershed Presentation on	t i				t i							
Design-Build	n		+		n							
Project Labor Agreement	g		1		g							
Large Construction Projects - Lessons Learned					1						Х	
Calero Dam Seismic Upgrade and Water Reliability Analysis											Х	
Anderson Dam Improvements Update												
apital Project Monitoring												
Construction		Х				Х			Х			
Design			Х				Х			Х		
Planning / Feasibility				Х				Х			Х	
Upcoming Consultant Agreements and Amendments			Х						Х		Х	
710 D t												
Project ranking criteria									Х	Х	Х	
Preliminary CIP									Λ	X	X	
Criteria for Ranking Stewardship Projects						Х					^	
Project w/ Environmental Justice Prioritization Criteria							Х					
										Αi	tachr	

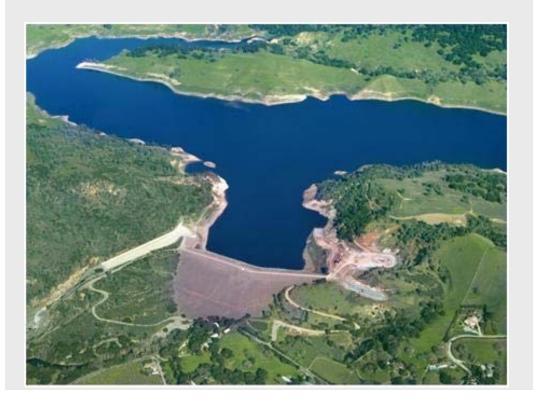
Project Categories

- Projects in the CIP fall under one or more of the following categories*:
 - A. Regulatory requirements (6 projects)
 - B. Repair or replacement of aging infrastructure (29 projects)
 - C. District commitment [Safe Clean Water (SCW); Fish and Aquatic Habitat Collaborative Effort (FAHCE)] (21 projects)
 - D. Water Supply Master Plan "No Regrets" Option (0 projects)
 - E. Board Policy (9 projects)
 - F. Discretionary projects as directed by the Board (7 projects
- * Projects that fall into multiple categories are only counted once

A. Regulatory Requirements

Key Projects

- Anderson, Calero and Guadalupe Dams' Seismic Retrofits
- SMP Mitigation, Stream & Watershed Land Preservation

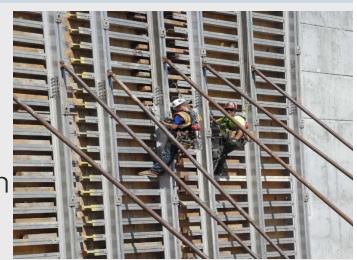




B. Repair or Replacement of aging infrastructure

- Key Projects
- ▶ 10-Year Pipeline Rehabilitation
- Main & Madrone Pipeline Rehabilitation
- RWTP Reliability Improvements
- Palo Alto Flood Basin Tide Gate Structure Improvements
- Watershed Asset Rehabilitation
- Enterprise Resource Program (ERP) System Improvements





C. District Commitment (SCW, FAHCE)

Key Projects

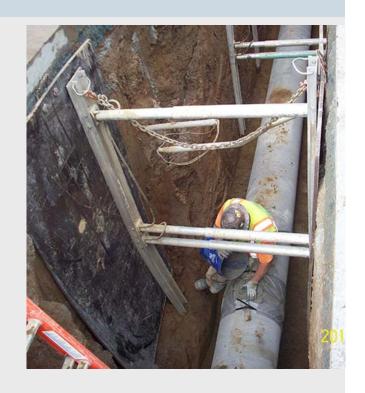
- IRP2 Additional Line Valves
- Permanente Creek, SF Bay to Foothill Expy.
- San Francisquito Creek, SF Bay to Searsville Dam
- Coyote Creek, Montague Expy to Tully Rd.
- Llagas Creek Upper, Buena Vista to Llagas Rd.
- Almaden Lake Improvements





D. Water Supply Master Plan "No Regrets"

This is a placeholder category for future projects from the Water Supply Master Plan



E. Board Policy

Key Projects

- ▶ Pacheco Reservoir Expansion Project
- Expedited Purified Water Program
- Berryessa Ck, Lower Penitencia Ck to Calaveras Blvd
- Cunningham Flood Detention Certification





F. Discretionary projects as directed by the Board

- Key Projects
- Westside Retailer Interties
- Watershed Habitat Design and Construction
- Employee Workspace Optimization Project





Preliminary FY 2020-24 CIP Project Completion

Projects to Close in FY 2019:

TOTAL	\$100 M
Vena Software Implementation	\$1M
Boardroom Technology Upgrade	\$1M
Wolfe Road Recycled Water Pipeline	\$15 M
PWTP Clearwell Recoating and Repair	\$7 M
▶ IRP2 WTP Ops Buildings Seismic Retrofit	\$22 M
► Fluoridation at Water Treatment Plants	\$10 M
► Penitencia Delivery/Force Main Seismic Retrofit	\$35 M
Pacheco Conduit Inspection and Rehabilitation	\$9 M

Preliminary FY 2020-24 CIP

► New Water Supply Projects:

- ► Pacheco Reservoir Expansion \$1.345 B
- ► Water Treatment Plant Electrical Improvements - \$11M
- ► Santa Teresa WTP Filter Media Replacement - \$9.5M

Validated, Unfunded Water Supply Projects

Priority	Validated, Unfunded Water Supply Projects	Est. Cost (\$ Million)
72	Dam Seismic Retrofit at Chesbro & Uvas	\$90 M
71	Long-Term Purified Water Program Elements	\$104 M
62	Long-Term SCADA Improvements	\$20 M
32	So. County Recycled Water New Storage Tank	\$7 M
28	Alamitos Diversion Dam Improvements	\$3 M
28	Coyote Diversion Dam Improvements	\$2 M
25	Land Rights - South County Recycled Water Pipeline	\$6 M
	TOTAL	\$232 M

Preliminary FY 2020-24 CIP

New Flood Protection & Water Resources Stewardship Projects:

- ▶ Los Gatos Creek Restoration and Flood Protection Project (planning design Partial const) - \$8 M
- Lower Guadalupe River Freeboard Restoration (Montague Expy. to Trimble Rd.) (planning) - \$5 M
- Ogier Ponds (planning) \$3 M

Priority	Unfunded Flood Protection Projects	Est. Cost (\$M)
59	Lower Guadalupe River Freeboard Restoration (Montague Expy. to Trimble Rd.) Design and Construction	\$54 M
59	Los Gatos Creek Restoration and Flood Protection Project	\$22 M
	Total Project Costs	\$ 76 M

Preliminary FY 2020-24 CIP

New Buildings & Grounds and Information Technology Projects:

Employee Workspace Optimization (planning) \$2M

► Telephone System Voiceover Internet Protocol \$1M

<u>Validated, Unfunded Buildings & Grounds and Information</u> <u>Technology Projects</u>:

► Fleet/Facility Annex Improvements \$5M

Employee Workspace Optimization (design/const) \$16M

Preliminary FY 2020-24 CIP Capital Reimbursements

Total Capital Reimbursements \$280M

Reimbursements anticipated to be received between FY-20 and FY-24: \$135M

- Grants and Cost Share including Measure AA: \$95M
- State Subvention Reimbursements: ~\$40M

State Subvention Reimbursements:

- Project must be federally authorized, then appropriated through State budget process
- Subventions reimburses 50% -100% of local share
- The Board has reserved the authority to determine which projects will be funded by subventions

State Subvention Reimbursements

State Flood Control Subventions Program

- Safe Clean Water Subventions previously designated to remain in SCW Fund
- Watershed/Stream Stewardship Fund Remaining subventions funding \$1.7M
 - Projects previously designated to receive subventions allocations:

Project	Amount
Lower Penitencia	\$7M
Lake Cunningham	\$3M ✓
Lower Silver Creek	\$11M ✓
Llagas Ck Lower - Capacity	\$3.7M
Pond A8 Design & Construction	\$2.4M ✓

Preliminary FY 2020-24 CIP -Summary of Project Costs

	Appropriated /Actual thru FY-19	Remaining Cost to Completion	Total Project Costs
Water Supply	\$506 M	\$3,084 M	\$3,591 M
Flood Protection	\$786 M	\$580 M	\$1,367 M
Stewardship	\$33 M	\$128 M	\$161 M
Buildings/Grounds	\$2 M	\$51 M	\$54 M
Information Technology	\$15 M	\$37 M	\$52 M
TOTAL CIP	\$1,342M	\$3,882 M	\$5,224 M

Annual CIP Process Overview October-December May-September Staff validates. **Board Governance Program Plans/Master** prioritizes, and **Policies** Plans generate conducts financial proposed projects analysis FY 2019-23 CIP development and P www with CIP Committee March-April **December-January February Staff prepares Draft Preliminary CIP** Public review and CIP and presents to discussion with Board comment on Draft CIP **Board** FY 2019-23 CIP development and Review with CIP Committee May **Approved** Public Hearing/Board 5-Year Adoption with Annual **Budget** CIP Attachment 5

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Preliminary FY 20 Groundwater Production Charge Analysis

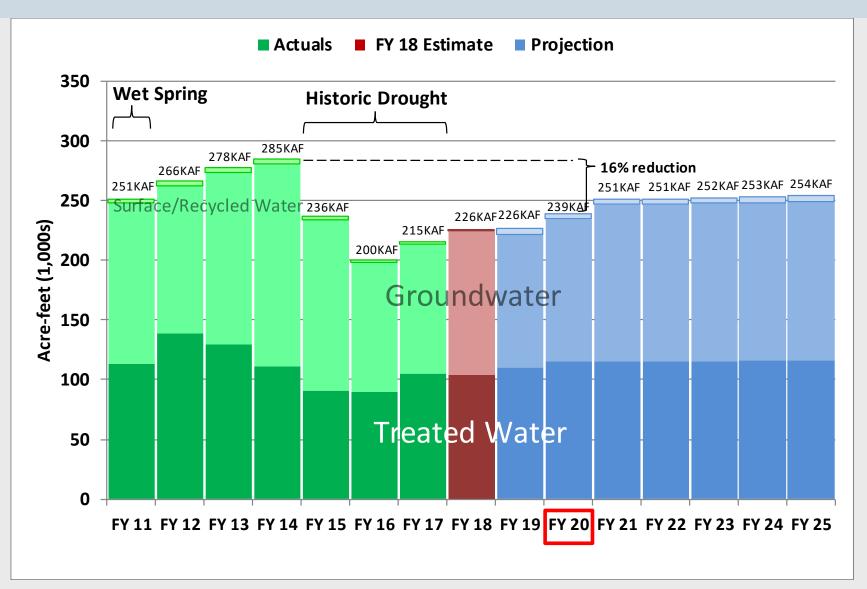
January 8, 2019



Presentation Outline

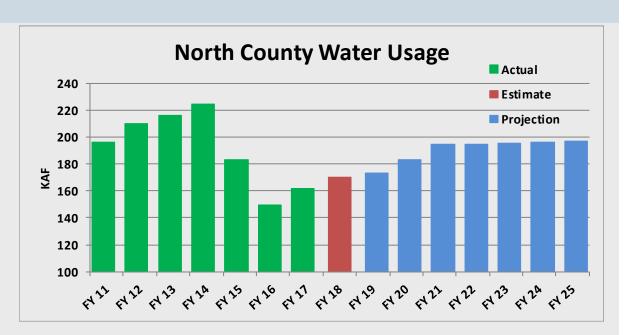
- 1. Water Use
- 2. Financial Analysis
 - ► FY 20 Analysis Scenario Assumptions
 - Scenarios
 - ▶ Other Information
- 3. Schedule

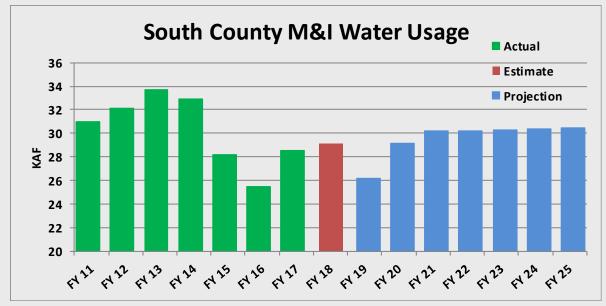
Water Usage (District Managed)



Water Usage Trend by Zone

North County Water Usage includes Groundwater, Treated Water, & Surface Water





South County Water Usage includes Groundwater, Surface Water & Recycled Water

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Financial Analysis: Scenario Assumptions

1) WSMP 90% Level Of Service

- Baseline Projects
- CWF (State side)
 - Paid for by water charges, not SWP Tax
- CWF (CVP side)
- No Regrets Package
- Potable Reuse Phase 1 to produce 24KAF by FY 28
 - Based on 690M capital project, District contributes 30% "pay as you go"
 - P3 reserve at \$8M in FY 20 growing to \$20M by FY 28
- Pacheco Reservoir
- ▶ Transfer-Bethany Pipeline
- South County Recharge
 - ► Timing = beyond FY 29

Also Includes:

- \$200M warranty placeholder for dams & RWTP
- Guiding Principle #5

2) WSMP 80% Level Of Service

- Baseline Projects
- CWF (State side)
 - Paid for by water charges, not SWP Tax
- CWF (CVP side)
- No Regrets Package
- Potable Reuse Phase 1 to produce 24KAF by FY 28
 - Based on 690M capital project, District contributes 30% "pay as you go"
 - P3 reserve at \$8M in FY 20 growing to \$20M by FY 28
- Pacheco Reservoir paid for by special tax
- Transfer-Bethany Pipeline
- South County Recharge
 - ► Timing = beyond FY 29

Also Includes:

- \$200M warranty placeholder for dams & RWTP
- Guiding Principle #5

3) WSMP 80%, Reduce Potable Reuse

- Baseline Projects
- CWF (State side)
 - Paid for by water charges, not SWP Tax
- CWF (CVP side)
- No Regrets Package
- Potable Reuse Phase 1 to produce24KAF before FY 40
 - Based on 345M capital project, District contributes 15% "pay as you go"
 - Delay remaining \$345M to beyond FY 29
 - P3 reserve at \$4M in FY 20 growing to \$10M by FY 28
- Pacheco Reservoir paid for by special tax
- Transfer-Bethany Pipeline
- South County Recharge
 - ► Timing = beyond FY 29

Also Includes:

- \$200M warranty placeholder for dams & RWTP
- ► Guiding Principle #5

Attachment 5

Financial Analysis: Scenario Assumptions

- 4) WSMP 80%, No CWF, Reduce Potable Reuse
- Baseline Projects
- CWF (State side)
- CWF (CVP side)
- No Regrets Package
- Potable Reuse Phase 1 to produce 24KAF before FY 40
 - Based on 345M capital project, District contributes 15% "pay as you go"
 - Delay remaining \$345M to beyond FY 29
 - P3 reserve at \$4M in FY 20 growing to \$10M by FY 28
- Pacheco Reservoir paid for by special tax
- ► Transfer-Bethany Pipeline
- South County Recharge
 - ► Timing = beyond FY 29

Also Includes:

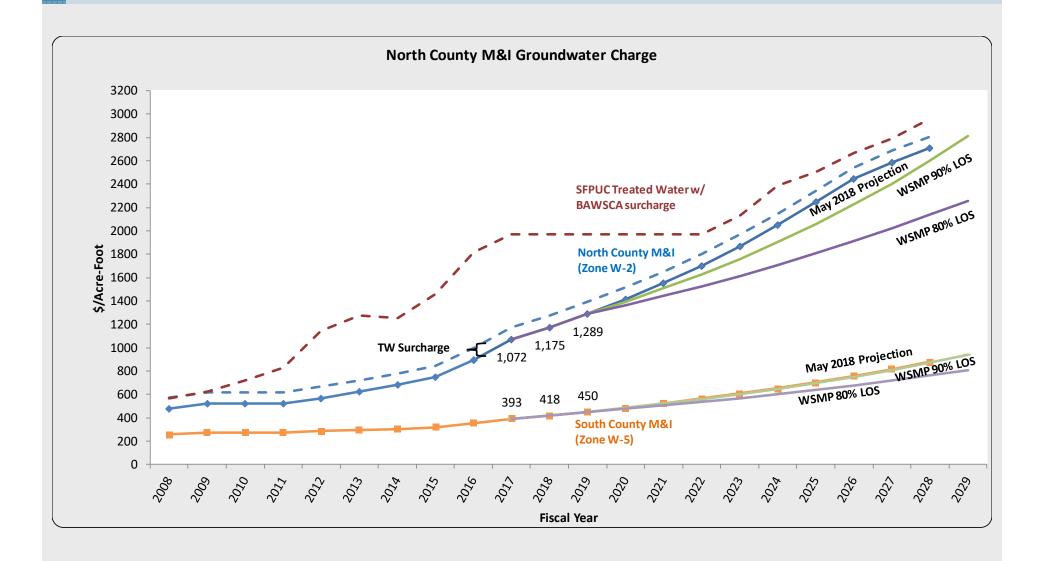
- \$200M warranty placeholder for dams & RWTP
- ► Guiding Principle #5

- 5) WSMP 80%, Reduce Potable Reuse, + LV + Sites
- Baseline Projects
- CWF (State side)
 - Paid for by water charges, not SWP Tax
- CWF (CVP side)
- No Regrets Package
- Potable Reuse Phase 1 to produce 24KAF before FY 40
 - Based on 345M capital project, District contributes 15% "pay as you go"
 - ▶ Delay remaining \$345M to beyond FY 29
 - ▶ P3 reserve at \$4M in FY 20 growing to \$10M by FY 28
- Pacheco Reservoir paid for by special tax
- Transfer-Bethany Pipeline
- South County Recharge
 - ► Timing = beyond FY 29
- Sites & Los Vaqueros

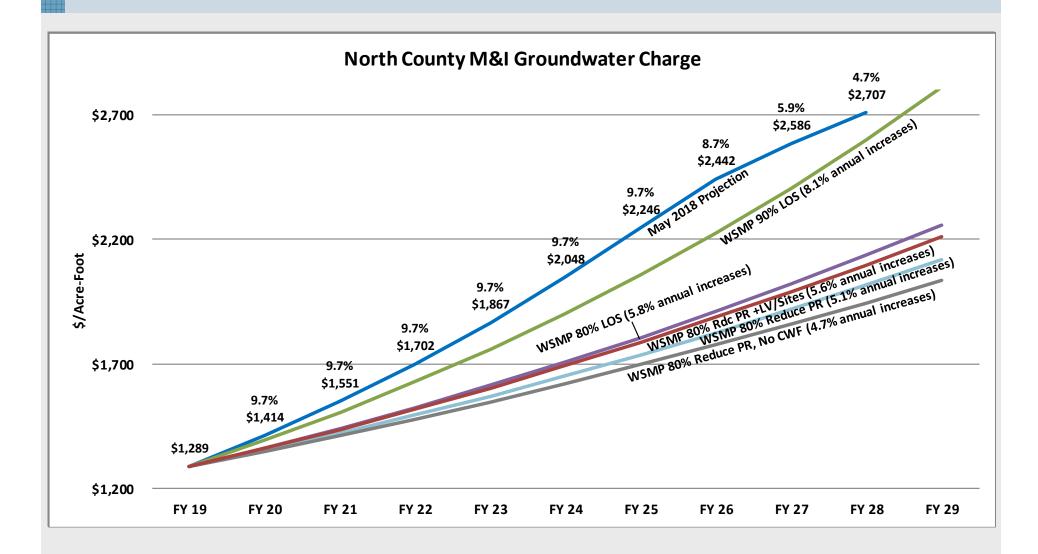
Also Includes:

- \$200M warranty placeholder for dams & RWTP
- ► Guiding Principle #5

Financial Analysis: Preliminary Groundwater Production Charge Projections



Financial Analysis: Preliminary Groundwater Production Charge Projections



Financial Analysis: Preliminary Water Supply Investment Scenarios

	FY 20	FY 21	FY 22	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	FY 29
May 2018	9.7%	9.7%	9.7%	9.7%	9.7%	9.7%	8.7%	5.9%	4.7%	
WSMP 90% LOS	8.1%	8.1%	8.1%	8.1%	8.1%	8.1%	8.1%	8.1%	8.1%	8.1%
WSMP 80% LOS	5.8%	5.8%	5.8%	5.8%	5.8%	5.8%	5.8%	5.8%	5.6%	5.6%
WSMP 80% Reduce PR	5.1%	5.1%	5.1%	5.1%	5.1%	5.1%	5.1%	5.1%	5.1%	5.1%
WSMP 80% Rdc PR, No CWF	4.7%	4.7%	4.7%	4.7%	4.7%	4.7%	4.7%	4.6%	4.6%	4.6%
WSMP 80% Rdc PR, +LV/Sites	5.6%	5.6%	5.6%	5.6%	5.6%	5.6%	5.6%	5.4%	5.4%	5.4%

So. County M&I Groundwater Charge Y-Y Growth %

	FY 20	FY 21	FY 22	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	FY 29
May 2018	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	
WSMP 90% LOS	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%
WSMP 80% LOS	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%
WSMP 80% Reduce PR	6.3%	6.3%	6.3%	6.3%	6.3%	6.3%	6.3%	6.3%	6.3%	6.3%
WSMP 80% Rdc PR, No CWF	5.7%	5.7%	5.7%	5.7%	5.7%	5.7%	5.7%	5.7%	5.7%	5.7%
WSMP 80% Rdc PR, +LV/Sites	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%

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Financial Analysis: Preliminary Water Supply Investment Scenarios

No. County Increase	per Month per <i>i</i>	Avg Household*
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	FY 20	FY 21	FY 22	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	FY 29
May 2018	\$4.31	\$4.72	\$5.18	\$5.68	\$6.24	\$6.84	\$6.73	\$4.96	\$4.19	
WSMP 90% LOS	\$3.60	\$3.89	\$4.20	\$4.54	\$4.91	\$5.31	\$5.74	\$6.20	\$6.71	\$7.25
WSMP 80% LOS	\$2.57	\$2.72	\$2.88	\$3.05	\$3.23	\$3.41	\$3.61	\$3.82	\$3.90	\$4.12
WSMP 80% Reduce PR	\$2.26	\$2.38	\$2.50	\$2.63	\$2.76	\$2.90	\$3.05	\$3.21	\$3.37	\$3.54
WSMP 80% Rdc PR, No CWF	\$2.09	\$2.18	\$2.29	\$2.39	\$2.51	\$2.63	\$2.75	\$2.82	\$2.95	\$3.08
WSMP 80% Rdc PR, +LV/Sites	\$2.49	\$2.63	\$2.77	\$2.93	\$3.09	\$3.26	\$3.45	\$3.51	\$3.70	\$3.90

So. County Increase per Month per Avg Household*

	FY 20	FY 21	FY 22	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	FY 29
May 2018	\$1.19	\$1.29	\$1.38	\$1.49	\$1.61	\$1.73	\$1.86	\$2.01	\$2.16	
WSMP 90% LOS	\$1.19	\$1.29	\$1.38	\$1.49	\$1.61	\$1.73	\$1.86	\$2.01	\$2.16	\$2.33
WSMP 80% LOS	\$0.95	\$1.00	\$1.06	\$1.13	\$1.20	\$1.27	\$1.35	\$1.43	\$1.52	\$1.61
WSMP 80% Reduce PR	\$0.98	\$1.04	\$1.10	\$1.17	\$1.25	\$1.33	\$1.41	\$1.50	\$1.59	\$1.69
WSMP 80% Rdc PR, No CWF	\$0.88	\$0.93	\$0.99	\$1.04	\$1.10	\$1.17	\$1.23	\$1.30	\$1.38	\$1.45
WSMP 80% Rdc PR, +LV/Sites	\$1.08	\$1.16	\$1.24	\$1.33	\$1.42	\$1.52	\$1.63	\$1.74	\$1.86	\$1.99

^{*} Calculated based on groundwater production charge

Financial Analysis: Other Information

	FY 2019	FY 2020
Other Charges	<u>Budget</u>	<u>Projection</u>
Contract TW Surcharge (\$/AF)	\$100.00	\$100.00
Non-contract TW Surcharge (\$/AF)	\$100.00	\$100.00
Surface Water Master Charge (\$/AF)	\$35.93	\$37.50
SWP Tax		
Revenue	\$18M	\$18M
Cost per average household	\$27/Yr	\$27/Yr
1% Ad Valorem Taxes	\$6.96M	\$7.48M
WU O&M Costs	\$177.6M	\$186.4M (5% increase)
Drought Reserve	\$7.0M	\$7.0M

FY 2019-2020 Schedule

Jan 8	Board Meeting: Preliminary Groundwater Charge Analysis
Jan 16	Water Retailers Meeting: Preliminary Groundwater Charge Analysis
Jan 23	Water Commission Meeting: Prelim Groundwater Charge Analysis
Feb 12	Board Meeting: Review draft CIP & Budget development update
Feb 22	Mail notice of public hearing and file PAWS report
N // 00	Makan Dakailana Marakin na FV 40 Consumbrasian Obrania Daranan na dakin n
Mar 20	Water Retailers Meeting: FY 19 Groundwater Charge Recommendation
Mar 26	Board Meeting: Budget development update
Apr 1	Ag Water Advisory Committee
Apr 1	
Apr 2	Landscape Committee Meeting
Apr 9	Open Public Hearing
Apr 10	Water Commission Meeting
Apr TBD	Continue Public Hearing in South County
Apr 23	Conclude Public Hearing
Apr 24-26	Board Meeting: Budget work study session
May 14	Adopt budget & groundwater production and other water charges

Summary of Preliminary Analysis

 Scenarios range from 4.7% to 8.1% annual increases in North County M&I groundwater charge, & 5.7% to 7.7% in South County

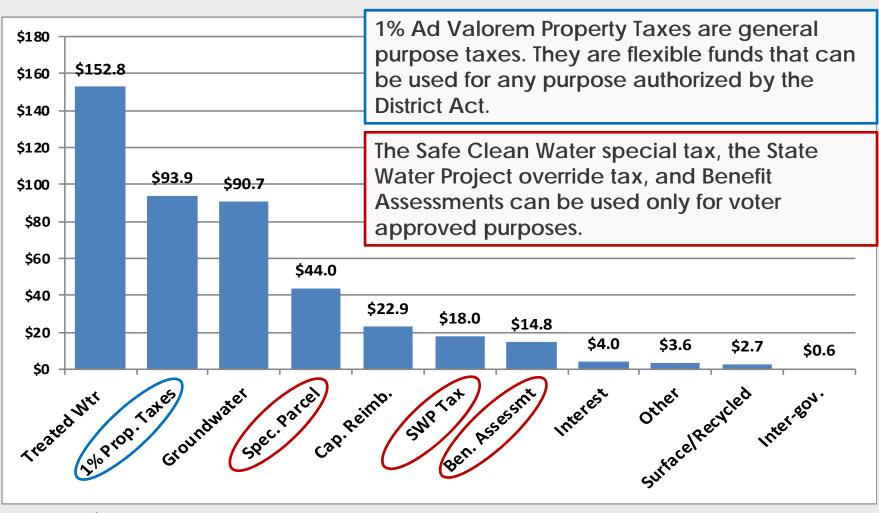
 Potential FY 20 increase ranges from \$2.09 to \$3.60 per month for the average household in North County, and \$0.88 to \$1.19 per month in South County

 Board direction to be incorporated into Report on Protection and Augmentation of Water Supplies (PAWS) scheduled for release on February 22, 2019

Property Tax Revenue Overview

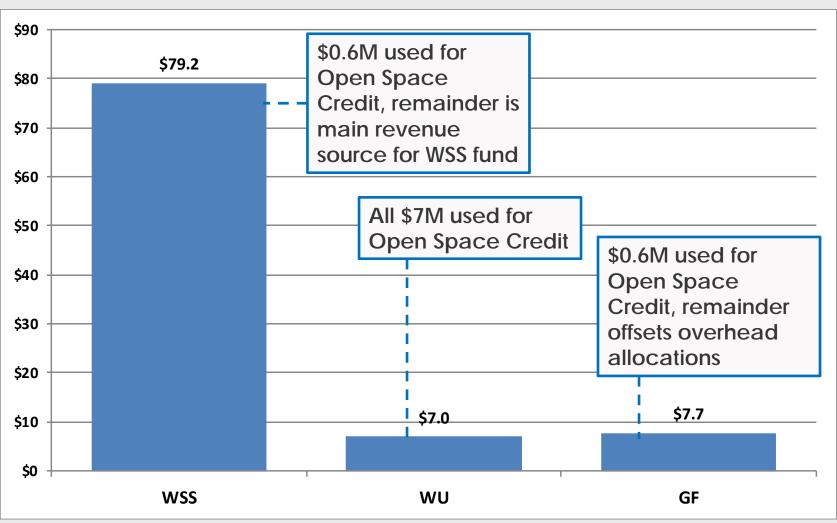
Adopted FY19 Budget Revenue by Category

TOTAL: \$447.9 Million



1% Ad Valorem Property Tax Usage - FY 19 Budget

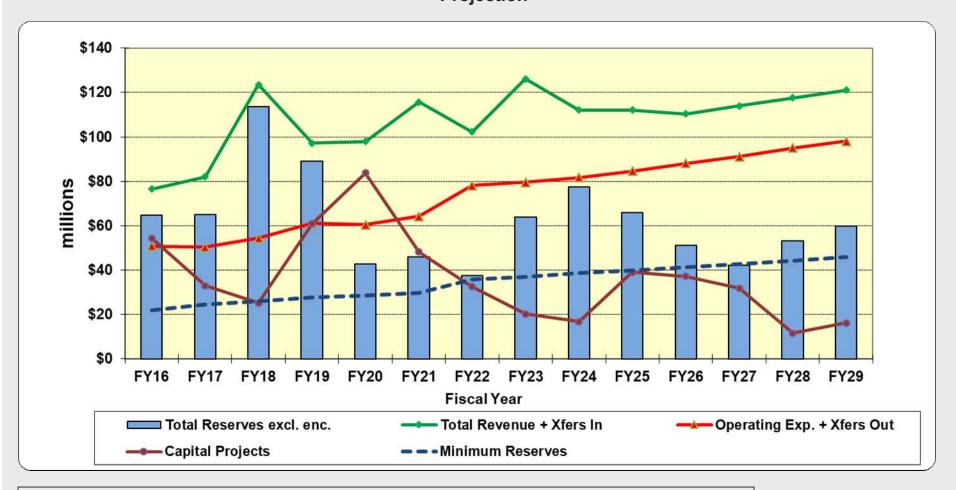
TOTAL: \$93.9 Million



Data in \$ millions

WSS Fund reserves are near minimum in FY 22 and FY 27

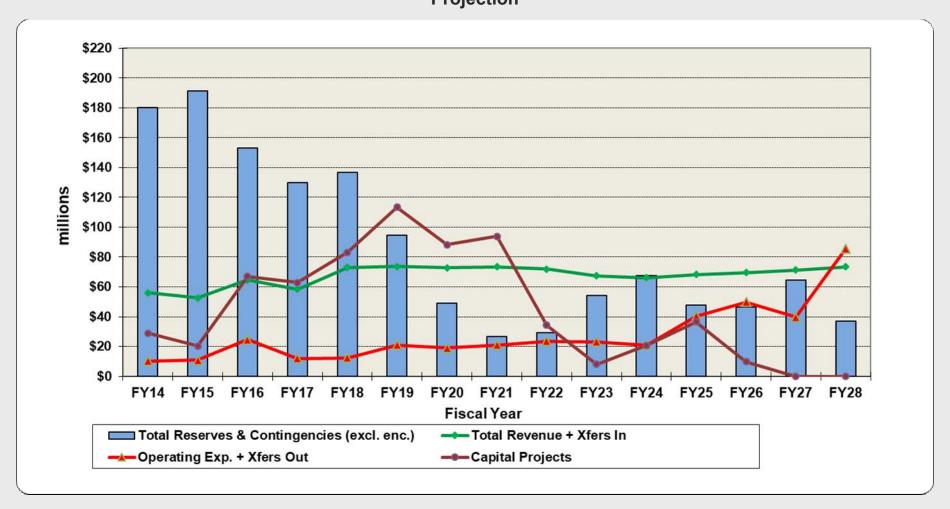
Watershed Stream Stewardship Fund Projection



Assumes O&M placeholder cost of \$10M per year to address deferred maintenance beginning in FY 22

Projecting small surplus at end of Safe Clean Water Program

Safe, Clean Water Fund Projection



January 8, 2019 Board Actions



- 1. Review and approve FY 2020-24 Preliminary CIP list of projects.
- Discuss and provide direction on the preliminary FY 2019-20
 Groundwater Production Charge analysis prepared by staff.

Back up

Financial Analysis: MORE Preliminary Water Supply Investment Scenarios

	Assumes PWP operational by FY 26
No. County M&I Groundwater Charge Y-Y Growth %	instead of FY 28

No. County Mai Groundwater Charge 1-1 Growth %										
	FY 20	FY 21	FY 22	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	FY 29
May 2018	9.7%	9.7%	9.7%	9.7%	9.7%	9.7%	8.7%	5.9%	4.7%	
WSMP 90% LOS	8.1%	8.1%	8.1%	8.1%	8.1%	8.1%	8.1%	8.1%	8.1%	8.1%
WSMP 80% LOS	5.8%	5.8%	5.8%	5.8%	5.8%	5.8%	5.8%	5.8%	5.6%	5.6%
WSMP 80% LOS, PWP in FY 26	7.3%	7.3%	7.3%	7.3%	7.3%	7.3%	7.3%	3.0%	3.0%	3.0%
WSMP 80% LOS, +Pchco w/ WIIN	6.3%	6.3%	6.3%	6.3%	6.3%	6.3%	6.3%	6.3%	6.3%	6.3%

So. County M&I Groundwater Charge Y-Y Growth %

	FY 20	FY 21	FY 22	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	FY 29
May 2018	7.₹%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	
WSMP 90% LOS	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%	7.7%
WSMP 80% LOS	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%
WSMP 80% LOS, PWP in FY 26	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%	6.1%
WSMP 80% LOS, +Pchco w/ WIIN	6.4%	6.4%	6.4%	6.4%	6.4%	6.4%	6.4%	6.4%	6.4%	6.4%

Assumes \$250M WIIN funding, partners pay 20%, WIFIA loan, water charges pay for remaining balance (no special tax)

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